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Goodwill Industries of San Joaquin Valley, Inc. is a not-for-profit agency that provides job training and placement services to assist people with employment barriers to become self-sufficient.

Goodwill Industries of San Joaquin Valley, Inc.

Serving San Joaquin, Stanislaus, Merced, Madera, Fresno, and Tulare Counties

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December 10, 2004

To: President's Committee for Purchase From People

Who are Blind or Severely Disabled

Attn: Mr. John Heyer

C: George Kessinger, President & CEO Goodwill Industries International, Inc.

Re: Comments to Rulemaking Proposal by Committee for Purchase

On behalf of Goodwill Industries of San Joaquin Valley, Inc. and Valley Service Connection, Inc., I am writing to express opposition to the proposed governance regulations [Docket No. 2004-01-01] by the President's Committee for Purchase from People Who Are Blind or Severely Disabled.

As provisioned by the Javits-Wagner-O'Day (JWOD) program, Goodwill Industries of San Joaquin Valley and Valley Service Connection, Inc., provide janitorial and landscaping services for the IRS and USDA, resulting in employment for forty individuals with severe disabilities.

The proposed regulations for increased governance

- over-reach the Committee's scope of authority;
- further burden nonprofit vendors with redundant oversight by multiple government agencies; and,
- create obstacles to opportunity for those individuals with disabilities who need and want to work.

Section 2 of the JWOD Act (41 U.S.C. § 47) specifies the powers of the Committee that directly relate to the purpose and intent of the law which is "to increase employment and training opportunities for persons who are blind or have other severe disabilities through the purchase of commodities and services from qualified nonprofit agencies employing persons who are blind or have other severe disabilities..." The regulation of compensation of non-profits and or governance structure or practices is not contained within the language nor can it be construed or implied from the existing language of the act.

Other Federal and State agencies are already active in the regulation of governance and compensation. On the Federal level, the IRS has a body of regulations in both areas. On a state level, in California the State Attorney



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General further regulates issues of reasonable compensation and governance of non-profits.

Additionally, I have read and concur with the position paper submitted to the Committee by Goodwill Industries International.

On behalf of Goodwill Industries of San Joaquin Valley, Inc., Valley Service Connection, Inc., and the individuals we serve through employment, please withdraw from consideration this unnecessary and potentially detrimental rulemaking proposal.

Sincerely,

David L. Miller

President & CEO

DLM/sw